

Transfer Guidelines

These guidelines represent the consensus of the New Zealand College of Midwives. These Transfer Guidelines were ratified at NZCOM Annual General Meeting on 11 September 2008, updated 2017

Transfer of a woman under the care of an LMC midwife to a secondary / tertiary obstetric service or facility within the New Zealand maternity services context.

1. Purpose of this document

The purpose of this document is to set out the process and considerations when:

- undertaking a *transfer* of a woman from a primary or community based setting to a secondary or tertiary hospital and / or,
- there is a *transfer of care* for a women under the care of an LMC midwife to an obstetric service and.
- there is a *transfer of midwifery care* from an LMC midwife to a core midwife following a *transfer of care*.

2. Background

The Section 88 Primary Maternity Services Notice 2007 (Part A4) states that the objectives of primary maternity services are to:

- (a) give each woman, her partner, and her whanau or family, every opportunity to have a fulfilling outcome to the woman's pregnancy and childbirth by facilitating the provision of primary maternity services that are safe, informed by evidence and that are based on partnership, information, and choice; and
- (b) recognise that pregnancy and childbirth are a normal life-stage for most women; and
- (c) provide the woman with continuity of care through her LMC who is responsible for assessment of her needs, planning of her care with her and the care of her baby; and
- (d) facilitate the provision of appropriate additional care for those women and babies who need it.

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Part DA8 of the Section 88 Notice states:

- (1) If there is a transfer of care to secondary maternity services, tertiary maternity services, or specialist neonatal service, clinical responsibility for the woman and baby transfers, until there is a transfer of care back to the LMC.
- (2) Every transfer of care must be documented in the clinical notes, including the date and time of transfer.
- (3) If responsibility for a woman's care transfers to a secondary maternity service or tertiary maternity service after established labour, the woman's LMC may continue to support the woman.

3. Context

LMC care provided under the Section 88 Notice is a primary care service. At times women and / or their babies may require 'additional care', from obstetric or other specialist services. The need for additional care and how it is provided is guided by the Referral Guidelines¹. The Referral Guidelines describe 4 categories of referral.

- Primary The LMC may recommend that a consultation with a general practitioner, midwife, or other relevant primary health provider may be warranted – clinical responsibility for the woman's care remains with the LMC.
- Consultation The LMC must recommend that a consultation with a specialist is warranted - clinical responsibility for the woman's care remains with the LMC unless it is agreed that there is a transfer of care.
- Transfer The LMC must recommend that responsibility for care be transferred to a specialist – the woman agrees that clinical responsibility for care transfers to the appropriate specialist service – a transfer of care takes place.
- **Emergency** An emergency necessitates the immediate transfer of clinical responsibility to the most appropriate practitioner available. Responding to the an emergency may include organising emergency transport by road or air to a facility able to provide the necessary level of care

4. Definitions

For the purposes of this document the following definitions apply.

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¹ **Referral Guidelines** means the *Guidelines for Consultation with Obstetric and Related Specialist Medical Services* that identify clinical reasons for consultation with a specialist and that are published by the Ministry of Health from time to time.

- Transfer means the physical transfer of a woman from primary maternity unit
 or home to a secondary or tertiary hospital; either before, during or after
 labour. This may or may not be accompanied by a transfer of care.
- Transfer of care means transfer of clinical responsibility for the woman's care
 from a primary based LMC to the secondary or tertiary based specialist. It may
 occur during pregnancy, labour or in the post natal period. Clinical
 responsibility will be transferred back to the LMC when the condition improves
 and following a negotiated process between the woman, LMC and the
 specialist.
- Women still require midwifery care, even when there has been a transfer of care to the obstetric team. Following a transfer of care, a decision is made about who the most appropriate midwife to care for the woman is. It may be the LMC midwife or it may be the core midwife, or a combination of both. The decision is made following a negotiation between the woman, the LMC midwife, the specialist service and the core midwifery team. If appropriate, there may be a transfer of midwifery care, which means that the LMC midwife is no longer responsible for providing midwifery care to the woman and hands that responsibility to the core midwifery staff.

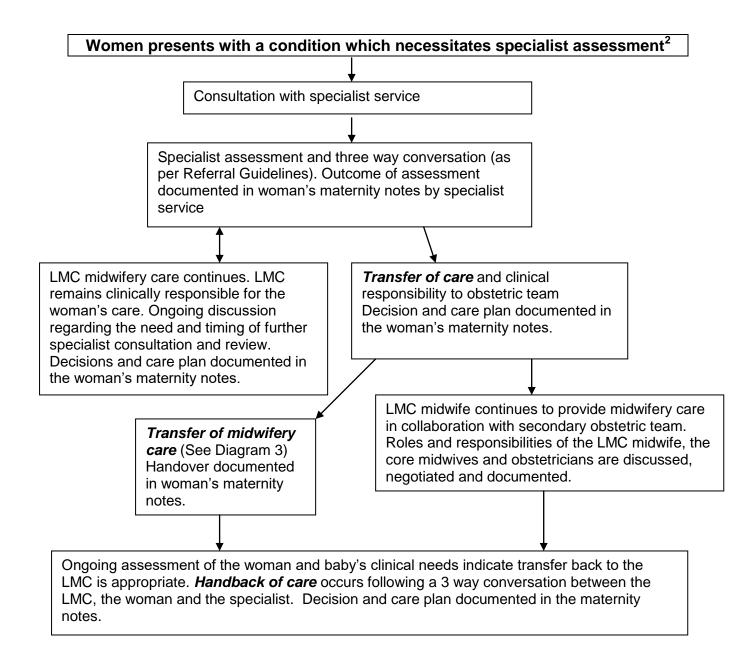
5. What determines the need for a transfer of midwifery care?

A *transfer of midwifery care* is a negotiated process. If a *transfer of care* has taken place it is because it has been identified that the woman has additional care needs, beyond the primary LMC midwife's responsibilities. Therefore a documented discussion is required between the woman and her support people, the LMC midwife, the core midwifery service and the obstetric service to determine who is best situated to provide the woman's ongoing midwifery care — the LMC midwife or the core midwifery staff, or a combination of both.

Under the provisions of the Access Agreement, LMCs are required to inform the secondary services which areas of care they are planning to provide in relation to epidural, induction of labour, CTG monitoring and operative deliveries. The level of involvement is decided by the LMC midwife and can be used, amongst other considerations, as a discussion point for deciding ongoing midwifery care arrangements.

The DHB cannot assume the LMC midwife will continue to provide continuity of midwifery care once transfer has taken place. If the LMC midwife is intending to continue to provide midwifery care for the woman, following a *transfer of care*, there needs to be a discussion between the core midwifery staff and the LMC midwife regarding midwifery roles and responsibilities. The LMC midwife may need support and assistance from the core staff in order to continue providing care. The outcome of this negotiation is documented in the woman's health record.

Diagram 1 - Transfer of LMC care



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² The woman may be either pregnant, in labour or in the post partum period. She may be in a primary maternity unit, secondary or tertiary hospital or in the community.

^{*} Midwifery assessments are ongoing and contextual based on; the setting, the Competencies for Entry to the Register of Midwives, the Standards for Midwifery Practice and the Midwifery Scope of Practice, the Referral Guidelines, NZCOM Consensus statements, relevant evidence based and agreed practice guidelines. The need to transfer takes into account the proximity to other services. Transfers from rural settings will require case by case consideration of the transport method, level and availability of midwifery support.

<u>Diagram 2 – Transfer from community to secondary or tertiary</u> hospital

Women under LMC Midwifery care in the community presents with a condition LMC Midwifery assessment** The LMC is required to undertake an assessment in the first instance. The nature of that assessment is dependent on the circumstances and the woman's need. It may be face to face in the woman's home, a clinic setting, or at a hospital. Occasionally it may be appropriate to undertake the assessment over the phone, depending on the setting (i.e. rural / urban) and nature or urgency of problem presenting. Consultation with specialist service. Need for transfer Ongoing assessment determined following 3 way discussion between the LMC and monitoring midwife, the woman and the specialist service. Woman not in labour and condition stable Woman in labour or condition unstable and but requires specialist assessment requires immediate specialist assessment In discussion with the obstetric service the Woman transfers by private vehicle. decision is made for the most appropriate Midwife may or may not attend to support method of transfer – (ambulance, road or air woman. Midwife provides necessary clinical or occasionally private vehicle). The LMC and administrative information to aid efficient midwife -escorts or arranges an appropriate transfer and consequent assessment escort for the woman during the transfer process Specialist assessment and three way conversation (as per Referral Guidelines). Outcome of assessment documented in clinical notes by the specialist service. Transfer of care may or may not take place following consultation. See Transfer of care (Diagram 1)

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^{**}Midwifery assessments are ongoing and contextual based on; the setting, the Competencies for Entry to the Register of Midwives, the Standards for Midwifery Practice and the Midwifery Scope of Practice, the Referral Guidelines, NZCOM Consensus statements, relevant evidence based and agreed practice guidelines. The need to transfer takes into account the proximity to other services. Transfers from rural settings will require case by case consideration of the transport method, level and availability of midwifery support.

Diagram 3 - Transfer of midwifery care

Transfer of care to obstetric team completed (See Diagram 1)

Negotiation and discussion between woman, LMC midwife, core midwives and obstetric service, takes place regarding ongoing *midwifery* care needs for the woman. This discussion takes into consideration:

- The LMC midwife's primary maternity service caseload responsibilities (esp. for rural practitioners)
- The Referral Guidelines
- The care that the LMC midwife has provided to date prior to the transfer of care for this woman
- The woman's need for continuity of care

staff.

 The LMC midwife's clinical judgment about her confidence and level of expertise in a secondary care environment

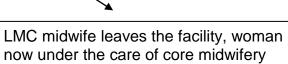
Transfer of midwifery care LMC midwife no longer responsible for providing midwifery care.

Immediate handover to core midwifery staff. Handover documented in maternity notes.

No transfer of midwifery care

LMC remains to provide midwifery care in collaboration with the secondary service.

This may require input from core midwifery staff. Clear roles and responsibilities need to be between all involved and documented in the clinical notes. LMC remains fully accountable for her midwifery actions.



Process for handing back care is described in Diagram 1

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Appendix One

LMC midwife responsibilities prior to and during transfer process

1. Familiarity with usual processes when needing to arrange a *transfer*

It is helpful for the LMC's to ensure they are familiar with usual response / transfer times for ambulance transfer from the setting to the secondary or tertiary hospital. This will assist with timeliness of decision making regarding *transfer*.

It is also helpful to know the usual staffing arrangements for ambulances (i.e. are there double crewed or single crewed volunteer and/or paramedic ambulance staff available?). In each case where a woman needs to be transferred in an ambulance, the LMC is usually expected to accompany her, or ensure that another appropriate person does.

2. Be prepared if there is a delay

The LMC will need to ensure that the ambulance service or they have the necessary equipment available to respond to an emergency during a *transfer* of a woman and / or baby for any reason particularly if she is some distance from a hospital.

3. Gain informed consent of the woman

Using the Referral Guidelines as a frame of reference, the LMC has the responsibility of discussing with the woman the reasons for recommending *transfer* and gaining informed consent for the *transfer* to take place.

4. Liaise with obstetric services to arrange for transfer

This is usually done verbally (over the phone or in person) or in writing (depending on the setting and urgency of need) and is initiated by the LMC.

The LMC provides relevant written and verbal information (including woman's details, history, reason for referral etc) in order to facilitate specialist assessment and decision making about the most appropriate transport method.

5. Provide up to date clinical records and the necessary administrative data to facilitate *transfer*

Using women held maternity notes (such as the Midwifery and Maternity Provider Organisation (MMPO) notes) which keep a contemporaneous record of the woman's care and all relevant test results will ensure that relevant clinical information is readily available. These notes should accompany the woman throughout the maternity episode (including *transfer* if that is necessary). The LMC should update and make these notes available to other clinical staff during any *transfer* process.

Complete any administrative requirements to facilitate *transfer*. This requirement is noted in the Access Agreement (Sections 19).

The practitioner will meet any reasonable administrative requirements of the facility to the extent necessary to enable the facility to run an efficient and coordinated service.

This can be interpreted to mean that the LMC completes a booking form with client information that is necessary for administrative purposes. As the LMC is making available the relevant clinical notes and information it is not mandatory or even reasonable that the LMC enter clinical data (or any other data) into the computer. Section 24 of the Access agreement stipulates that:

The facility shall facilitate the practitioner's compliance with any administrative requirements.

DHBs can interpret this to mean that they will make available referral forms for LMCs to complete and that if they require anything other than administrative data from LMCs they will facilitate its collection – i.e. provide data entry service.

6. Provide timely notice of transfer of midwifery care in order for the facility to arrange midwifery staff to continue providing the woman's care.

DHBs may need to arrange for additional midwifery staff to be available in order to accommodate the needs of the woman who is being transferred to the secondary service. LMCs strive as far as possible to provide timely notice of the plan for a transfer of midwifery care and be available for an agreed time period to continue care until additional core staff are available.

Appendix Two

Obstetric service responsibilities during transfer process

1. Information on the usual processes when an LMC is needing to arrange a *transfer*

It is helpful for the DHB to enable LMCs to be familiar with usual response / transfer times for ambulance transfer from the setting to the secondary or tertiary hospital. This will assist with timeliness of decision making regarding *transfer*.

It is also helpful for information to be freely exchanged with LMCs about the usual staffing arrangements for ambulances (i.e. are there double crewed or single crewed volunteer and/or paramedic ambulance staff available?).

2. Timely assessment once the woman is on site

When a *transfer* takes place either during labour or when a possible or actual obstetric emergency has been identified, the obstetric service will respond in a supportive and timely manner. If a *transfer* has occurred it is because a deviation from the normal has been identified. These cases should be assessed as soon as possible. A community based service relies upon rapid responses from the acute obstetric / back up services.

3. Work with the LMC to ensure that the woman's needs for continuity of care is considered

Section 88 and the Referral Guidelines provide a framework for assessing the woman's ongoing care needs once *transfer* has taken place.

In some instances it is appropriate for the LMC to continue to provide the midwifery care of a woman following either a *transfer* or a *transfer of care*. In some it is not. Section 88 states (DA8) that if 'responsibility for a women's care transfers to a secondary or tertiary maternity service after established labour, the woman's LMC may continue to support the woman'.

Each situation should be assessed individually and the decision regarding respective roles and responsibilities decided following a *three way conversation.*³ The relative roles and responsibilities of each team member providing care to the woman should be discussed, agreed and documented in the clinical notes.

The secondary service is funded to provide secondary care. It is responsible for providing staff to continue midwifery care if there is an agreed *transfer of*

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³ The requirement for a three way conversation between the woman, the LMC and the specialist service is noted within the Referral Guidelines.

midwifery care and the LMC is not able to continue to provide the midwifery care.

4. Recognise the role the LMC has played prior to transfer and the LMCs other community caseload obligations.

It is ultimately the LMCs decision on her ability and willingness to continue or not to continue to provide care once clinical responsibility has been transferred to obstetric services. It is acceptable for an LMC to withdraw from care provision if it is her judgement that she has reached the level of her expertise is tired or has other community midwifery obligations which take priority e.g. returning to rural practice.

5. Work with the relevant services to ensure that there is effective liaison between primary, secondary and ambulance services

There should be no barriers to rapid *transfer* in an emergency. Clear pathways and guidelines on the process of *transfer* to an obstetric unit should be established. This requires regular liaison and communication between the ambulance service, the obstetric service, NZCOM regional representatives and any other relevant organisations.

Communicate the usual *transfer* processes to the relevant groups. For example, does the neo-natal service usually retrieve babies who require assessment and admission or are they transferred in an ambulance? Is the obstetric service willing to travel to primary maternity facilities to assess and provide intra-partum care?

Effective communication about transfer processes and the support offered to community based services will assist the LMCs and women in the region to have confidence in using the primary facilities in the region.

6. Liaise with the LMC to determine when care will be transferred back.

It should be agreed with the LMC that it is appropriate for care to be transferred back once the woman's condition is stable and can be managed by the LMC. The timing of handing back care to the LMC will vary from woman to woman and midwife to midwife. It will be driven by what is in the woman's best interests and the midwife's ability to provide the level of care necessary. It will be a negotiated process and fully documented in the clinical notes.

Women who have had surgical intervention and require pain relief or have a condition which requires ongoing medication (e.g. anti-hypertensive's) will ideally have a prescription or medication provided by the secondary service before discharge.